

## Message Text

SECRET

PAGE 01 STATE 098511

46

ORIGIN PM-03

INFO OCT-01 SS-14 ADP-00 MBFR-02 NSC-10 NSCE-00 DODE-00

ACDA-10 GAC-01 EUR-10 L-02 INR-09 CIAE-00 NSAE-00

NEA-06 IO-03 OIC-01 AEC-05 OMB-01 TRSE-00 SAJ-01

RSC-01 PRS-01 /081 R

DRAFTED BY PM/ DCA: TWSIMONS, JR.

5/22/73 EXT. 21863

APPROVED BY D/ MBFR ACTING: RISPIERS

WH - MR. AARON,

JCS/ J-5 - BGEN. GEORGI

OSD/ ISA - MR. BARTHOLOMEW

D- MR. SAMUELS

ACDA/ IR - MR. LINEBAUGH

EUR- MR. SPRINGSTEEN

EUR/ RPM - MR. STREATOR/ MCGUIRE

EUR/ CE- MR. SUTTERLIN

PM/ DCA: MR. MARTIN

S/ S: MR. MILLER

----- 007522

R 230037 Z MAY 73

FM SECSTATE WASHDC

TO AMEMBASSY BONN

AMEMBASSY LONDON

INFO AMEMBASSY VIENNA

USMISSION NATO

S E C R E T STATE 098511

LIMDIS/ NOFORN

VIENNA FOR MBFR DEL

E. O. 11652: XGDS-1

TAGS: PARM, UK, GW

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SECRET

PAGE 02 STATE 098511

SUBJECT: MBFR: US POSITION ON STATIONED/ INDIGENOUS  
REDUCTIONS ISSUE  
REF: BONN 7214

1. THE US POSITION ON THE QUESTION OF STATIONED AND INDIGENOUS FORCE REDUCTIONS IN MBFR REMAINS THAT SET FORTH IN BASIC PAPER PRESENTED MAY 2 IN NATO: WHILE US VIEWS ARE NOT CLOSED, AND WHILE REDUCTIONS SHOULD BE NEGOTIATED AND IMPLEMENTED IN PHASES, WE BELIEVE THAT ALLIED PROPOSALS SHOULD AT LEAST INITIALLY FOCUS ON STATIONED FORCE REDUCTIONS, THAT IT WOULD BE UNDESIRABLE TO BEGIN MBFR WITH A REDUCTION OF INDIGENOUS FORCES, AND THAT IF THE ALLIES SHOULD CHOOSE TO INTRODUCE INDIGENOUS FORCES INTO MBFR, IT WOULD PREFERABLY BE AT A LATER STAGE. THERE IS NO RECOLLECTION HERE OF REMARKS TO SCHEEL LENDING THEMSELVES TO CONTRARY INTERPRETATION OF US POSITION.

2. MISUNDERSTANDING COULD CONCEIVABLY HAVE ARISEN FROM DIFFERING DEFINITIONS OF STATIONED AND INDIGENOUS FORCES. COMMON CEILING APPROACH COULD ACCOMMODATE REDUCTIONS IN BENELUX TROOPS WHICH ARE "STATIONED" UNDER CURRENT ALLIED WORKING DEFINITION. ALTHOUGH THEY ARE INDIGENOUS TO THE NGA, THEY ARE DEPLOYED TO NGA COUNTRIES OTHER THAN THEIR OWN AND THEREFORE IDENTIFIED AS "STATIONED". IF THIS IS SOURCE OF MISUNDERSTANDING, YOU SHOULD POINT OUT THAT US IS NOT WEDDED TO DEFINITION OF SUCH BENELUX FORCES AS STATIONED SHOULD OTHERS PREFER TO CONSIDER THEM INDIGENOUS.

3. FYI. SINCE SCHEEL HIMSELF REPORTEDLY DID NOT AGREE WITH DEF MIN'S ANALYSIS ( PARA 3 REFTEL), WE SUSPECT HE WOULD FIND US AND UK OPPOSITION TO CONCEPT OF SIMULTANEOUS NEGOTIATION OF STATIONED AND INDIGENOUS CUTS USEFUL IN INTERNAL DEBATE LEADING TO UNIFIED FRG POSITION THIS QUESTION. YOU SHOULD MAKE POINTS IN PARA 1 ABOVE TO ROTH WITH THIS IN MIND, NOTING WE WOULD HAVE NO OBJECTION IF HE WISHED TO DESCRIBE US POSITION ALONG THESE LINES TO SCHEEL AND IN COURSE OF NORMAL WORKING CONTACT WITH UK. BY SAME TOKEN, HOWEVER, WE WOULD PREFER TO LET UK TAKE LEAD IN OPPOSITION RATHER THAN STATE OUR VIEWS IN SUCH A WAY THAT WE BECOME DIRECTLY INVOLVED IN ESSENTIALLY INTERNAL GERMAN DEBATE. ACCORDINGLY, WE WILL MAKE US POSITION  
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PAGE 03 STATE 098511

KNOWN TO GERMAN EMBASSY AS APPROPRIATE BUT DO NOT PLAN HIGH LEVEL DEMARCHE. END FYI.

4. FOR LONDON. YOU MAY DRAW ON PARA 1 ABOVE IN RESPONDING TO UK INQUIRIES ON THIS ISSUE. RUSH

SECRET  
NMAFVVZCZ

\*\*\* Current Handling Restrictions \*\*\* LIMDIS  
\*\*\* Current Classification \*\*\* SECRET

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:**  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 23 MAY 1973  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** boyleja  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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**Review Authority:** boyleja  
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**Subject:** MBFR: US POSITION ON STATIONED/ INDIGENOUS REDUCTIONS ISSUE  
**TAGS:** PARM, GW, UK  
**To:** BONN  
LONDON  
NATO  
VIENNA  
**Type:** TE  
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